# EL PASO COUNTY RETIREMENT PLAN

Actuarial Valuation Report as of January 1, 2014

June 2014



1200 Seventeenth Street, Suite 1200 Denver, CO 80202

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June 16, 2014

Board of Retirement El Paso County Retirement Plan 105 E. Vermijo, Suite 200 Colorado Springs, CO 80903-2007

#### Certification of Actuarial Valuation

Ladies and Gentlemen:

This report summarizes the actuarial valuation results of the El Paso County Retirement Plan as of January 1, 2014 performed by Buck Consultants.

The actuarial valuation is based on audited financial and member data provided by the Retirement Plan Administrator and summarized in this report. The benefits considered are those delineated in the Plan as amended and restated effective January 1, 2013.

All costs, liabilities and other factors under the Plan were determined in accordance with generally accepted actuarial principles and procedures, using an actuarial cost method which we believe is reasonable. This report fully and fairly discloses the actuarial position of the Plan.

In our opinion, the actuarial assumptions used are reasonable, taking into account the experience of the Plan and reasonable long-term expectations, and represent our best estimate of the anticipated long-term experience under the Plan. A summary of the actuarial assumptions and methods used in this actuarial valuation are shown in Section 4.3 beginning on page 28.

Future actuarial measurements may differ significantly from current measurements due to plan experience differing from that anticipated by the economic and demographic assumptions, increases or decreases expected as part of the natural operation of the methodology used for these measurements, and changes in plan provisions or applicable law. Due to the limited scope of this report, Buck has performed no analysis of the potential range of such future differences.

Both David H. Slishinsky and Douglas J. Fiddler are Enrolled Actuaries, Associates of the Society of Actuaries and Members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained in this report. This report has been prepared in accordance with all applicable Actuarial Standards of Practice and Douglas J. Fiddler has primary responsibility for the report.

We are available to answer any questions on the material contained in this report, or to provide explanations to further details as may be appropriate.

Respectfully submitted,

David H. Slishinsky, A.S.A., E.A., M.A.A.A.

Principal & Consulting Actuary

Douglas J. Fiddler, A.S.A., E.A., M.A.A.A.

Director, Retirement Actuary

### **PURPOSE AND HIGHLIGHTS**

The main purposes of this report are:

- 1. To determine if the Board's funding policy for the Retirement Plan is being met considering current assets and the current employer and member contribution rates;
- 2. To review the current funded status of the Plan; and
- 3. To compare actual and expected experience under the Plan during 2013.

The 2014 actuarial valuation is based upon the plan provisions as of January 1, 2014; as described in Section 4.2. The actuarial methods and assumptions are described in Section 4.3.

Highlights from the current and prior valuations are:

- A contribution rate of 8.0% of salary by both the participating employers and members (16% of salary in total) in 2014 will **not** be sufficient to fund the normal cost and amortize the unfunded actuarial accrued liability over 30 years from the valuation date. The total actuarially required contribution necessary to fund the Plan's benefits under the Board's funding policy for 2014 is 16.6% of salary.
- 2. The Market Value of Assets was sufficient to provide for 82.6% of the actuarial present value of accumulated plan benefits as of January 1, 2014 as compared with 76.1% as of January 1, 2013. Benefits are based on accrued service and current salary history as of the valuation date.
- 3. Actuarial gains were experienced in 2013 from asset sources and from liability sources, resulting in a net actuarial gain which decreased the unfunded actuarial accrued liability by \$8,575,162. The net gain from liability sources of \$2,057,299 was primarily due to gains caused by pay increases less than expected. The rate of return on Actuarial Value of Assets of 10.4% in 2013 was significantly higher than the 8% assumed investment return rate, resulting in the gain from asset sources of \$6,517,863.
- 4. The Actuarial Value of Assets was sufficient to provide for 69.5% of the Actuarial Accrued Liability as of January 1, 2014. This is an increase of 2.3% from 67.2% as of January 1, 2013. This rate is called the Funded Ratio and is a measure of the current funding level of the plan under the Entry Age Actuarial Cost Method.
- 5. There were changes to the actuarial assumptions since the last actuarial valuation as of January 1, 2013. Mortality, salary increase rates, retirement rates, withdrawal rates, and disability rates were all updated. A refund election assumption based on service at termination was added. The updated actuarial assumptions are outlined in Section 4.3.
- 6. There was one change to the plan provisions since the last actuarial valuation as of January 1, 2014. The member and employer contribution rates were each increased from 7.5% to 8.0%.

# **SUMMARY OF PRINCIPAL VALUATION RESULTS**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described in the section titled "Effects of Changes."

	Actuarial Va	luation as of	Change Between Years			
	January 1, 2013			Percent		
Summary of Costs	<u>-</u>					
Contribution Requirement	\$ 21,788,585	\$ 20,514,819	\$ (1,273,766)	(5.8%)		
Estimated Contributions	\$ 17,255,252	\$ 19,822,374	\$ 2,567,122	14.9%		
Contribution Requirement as a Percentage of Pay	18.9%	16.6%	(2.3%)	(12.2%)		
GASB No. 25 Funded Status						
Actuarial Accrued Liability	\$ 414,530,914	\$ 434,464,401	\$ 19,933,487	4.8%		
Actuarial Value of Assets	\$ 278,631,207	\$ 301,765,407	\$ 23,134,200	8.3%		
Unfunded Actuarial Accrued Liability/(Surplus)	\$ 135,899,707	\$ 132,698,994	\$ (3,200,713)	(2.4%)		
Market Value of Assets and Additional Liabilities	3					
Market Value of Assets	\$ 280,092,571	\$ 314,683,101	\$ 34,590,530	12.3%		
Actuarial Present Value of Accumulated Plan Benefits (FAS No. 35)	\$ 367,853,588	\$ 380,828,340	\$ 12,974,752	3.5%		
Present Value of Projected Plan Benefits	\$ 498,734,302	\$ 516,761,421	\$ 18,027,119	3.6%		
Summary of Data						
Number of Members in Valuation:						
Active Members	2,354 <sup>(1)</sup>	2,480 <sup>(2)</sup>	126	5.4%		
Members with Deferred Benefits	375	375	0	0.0%		
Retired Members	1,142	1,207	65	5.7%		
Beneficiaries	92	99	7	7.6%		
Total	3,963	4,161	198	5.0%		
Active Member Statistics						
Total Annual Compensation	\$ 116,729,444	\$ 124,667,846	\$ 7,938,402	6.8%		
Average Compensation	\$ 49,641 <sup>(3)</sup>	\$ 50,341 <sup>(4)</sup>	\$ 700	1.4%		
Average Age	45.5 <sup>(3)</sup>	44.9 <sup>(4)</sup>	(0.6)	(1.3%)		
Average Service	8.7 <sup>(3)</sup>	8.3 <sup>(4)</sup>	(0.4)	(4.6%)		

<sup>(1)</sup> Includes 22 members on leave of absence.

<sup>(2)</sup> Includes 16 members on leave of absence.

Excludes 22 members on leave of absence.

<sup>(4)</sup> Excludes 16 members on leave of absence.

### **EFFECTS OF CHANGES**

### **Changes in Actuarial Assumptions**

There were changes in the actuarial assumptions due to the experience analysis completed for the period ending December 31, 2012.

- Mortality was updated to RP-2000 Combined Mortality Table, with a 1-year setback for females and generational projection with Scale AA
- Disability Mortality was updated to RP-2000 Disabled Mortality
- Retirement rates changed to adjusted rates to better fit experience
- Termination rates changed to service-based rates, adjusted to better fit experience
- A refund election assumption based on service at termination was added
- Disability rates changed to adjusted rates to better fit experience
- Salary increase rates changed to service-based rates and fit to experience

### **Changes in Plan Provisions**

There was one change in plan provisions. The member and employer contribution rates were each increased from 7.5% to 8.0%.

### **Changes in Actuarial Methods**

There were no changes in actuarial methods since the prior valuation.

# **SECTION 1: FUNDING RESULTS**

Section 1.1	A comparative summary of valuation results.
Section 1.2	The actuarially required contribution.
Section 1.3	The actuarial gain/(loss) during the preceding year.
Section 1.4	The normal cost and unfunded actuarial accrued liability as of the current and proceeding valuation dates.
Section 1.5	The present value of projected plan benefits.
Section 1.6	A ten-year projection of benefit payments.

# **Comparative Summary of Principal Valuation Results**

			Actuarial Va	n as of	Percent	
		J	anuary 1, 2013	Já	anuary 1, 2014	Change
A.	Summary of Data					
1.	Active Members					
	a. Number <sup>(1)</sup>		2,354		2,480	5.4%
	b. Annual Compensation	\$	116,729,444	\$	124,667,846	6.8%
	c. Average Annual Compensation	\$	49,641 <sup>(3)</sup>	\$	50,341 <sup>(4)</sup>	1.4%
	d. Average Age		45.5 <sup>(3)</sup>		44.9 <sup>(4)</sup>	(1.3%)
	e. Average Service		8.7 <sup>(3)</sup>		8.3 <sup>(4)</sup>	(4.6%)
	f. Accumulated Member Contributions					
	i. With Interest	\$	70,216,578	\$	73,277,006	4.4%
	ii. Without Interest	\$	54,331,929	\$	57,368,975	5.6%
2.	Refund of Employee Contributions due	•		•		
	a. Number		84		75	(10.7%)
	b. Amount of Refunds Due	\$	480,302	\$	314,824	(34.5%)
3.	Vested Terminated Members	•		•		
	a. Number <sup>(2)</sup>		291		300	3.1%
	b. Annual Deferred Benefits	\$	2,460,181	\$	2,674,557	8.7%
	c. Average Annual Deferred Benefit	\$	8,454	\$	8,915	5.5%
4.	Retired and Disabled Members	•		•		
	a. Number		1,142		1,207	5.7%
	b. Annual Retirement Benefits	\$	19,101,728	\$	20,713,009	8.4%
	c. Average Annual Retirement Benefit	\$	16,727	\$	17,161	2.6%
5.	Beneficiaries	•				
	a. Number		92		99	7.6%
	b. Annual Retirement Benefits	\$	1,029,989	\$	1,069,613	3.8%
	c. Average Annual Retirement Benefit	\$	11,196	\$	10,804	(3.5%)
6.	Total Members Included in Valuation		3,963		4,161	5.0%

<sup>(1)</sup> Includes 22 members on leave of absence in 2013 and 16 members on leave of absence in 2014. (2) Includes 10 deferred disableds and 1 deferred beneficiary in 2013 and 13 deferred disableds and 3 deferred beneficiaries in 2014.

(3) Excludes 22 members on leave of absence.
(4) Excludes 16 members on leave of absence.

# **Comparative Summary of Principal Valuation Results (continued)**

			Actuarial Val	n as of	Percent	
		Ja	nuary 1, 2013	Jar	nuary 1, 2014	Change
В.	Summary of Assets, Liabilities and Funded Status					
1.	Plan Assets on Valuation Date					
	a. Actuarial Value	\$	278,631,207	\$	301,765,407	8.3%
	b. Market Value	\$	280,092,571	\$	314,683,101	12.3%
2.	Actuarial Accrued Liability (Valuation Basis)	\$	414,530,914	\$	434,464,401	4.8%
	a. Funded Ratio - Actuarial Value		67.2%		69.5%	3.4%
	b. Funded Ratio - Market Value		67.6%		72.4%	7.1%
3.	Unfunded Actuarial Accrued Liability (Based on Actuarial Value of Assets)	\$	135,899,707	\$	132,698,994	(2.4%)
4.	Present Value of Accumulated Benefits (FASB #35)	\$	367,853,588	\$	380,828,340	3.5%
	a. Funded Ratio - Actuarial Value		75.7%		79.2%	4.6%
	b. Funded Ratio - Market Value		76.1%		82.6%	8.5%
5.	Present Value of Projected Benefits	\$	498,734,302	\$	516,761,421	3.6%

	Actuarial Valuation as of							
		January 1, 2013 January 1, 2014		1, 2014	Percent			
		Amount	% of Covered Comp.	Amount	% of Covered Comp.	Change in Amount		
C.	Summary of Contribution Requirements		•		•			
1.	Normal Cost Compensation	\$ 115,035,011	N/A	\$ 123,889,837	N/A	7.7%		
2.	Total Normal Cost Beginning of Year	\$ 13,008,372	11.31%	\$ 12,000,723	9.69%	(7.7%)		
3.	Amortization of Unfunded Actuarial Accrued Liability over 30 years from the valuation date	\$ 8,175,807	7.11%	\$ 7,983,250	6.44%	(2.4%)		
4.	Administrative Expenses	\$ 604,406	0.52%	\$ 530,846	0.43%	(12.2%)		
5.	Total Actuarially Required Contribution (2. + 3. + 4.)	\$ 21,788,585	18.94%	\$ 20,514,819	16.56%	(5.8%)		
6.	Estimated Member Contribution <sup>(1)</sup>	\$ 8,627,626	7.50%	\$ 9,911,187	8.00%	14.9%		
7.	Recommended Employer Contribution (5 6.)	\$ 13,160,959	11.44%	\$ 10,603,632	8.56%	(19.4%)		

 $<sup>^{(1)}\,</sup>$  7.50% of normal cost compensation for 2013 and 8.0% of normal cost compensation for 2014.

# **Actuarially Required Contribution**

The actuarially required contribution has been determined using the Entry Age Normal Actuarial Cost Method.

		Ja	nuary 1, 2013	Jar	nuary 1, 2014
1.	Normal Cost	\$	13,008,372	\$	12,000,723
2.	Amortization of Unfunded Actuarial Accrued Liability	\$	8,175,807	\$	7,983,250
3.	Administrative Expenses	\$	604,406	\$	530,846
4.	Total Actuarially Required Contribution				
	a. Amount (1. + 2. + 3.)	\$	21,788,585	\$	20,514,819
	b. Percent of Normal Cost Payroll		18.9%		16.6%
5.	Estimated Member Contribution <sup>(1)</sup>	\$	8,627,626	\$	9,911,187
6.	Recommended Employer Contribution				
	a. Amount (4.a 5.)	\$	13,160,959	\$	10,603,632
	b. Percent of Normal Cost Payroll		11.4%		8.6%
7.	Estimated Employer Contribution	\$	8,627,626	\$	9,911,187
8.	Amount of Total Contribution in Excess of Actuarially Required Contribution/(Deficit) (7 6.a.)	\$	(4,533,333)	\$	(692,445)

 $<sup>^{(1)}\,</sup>$  7.50% of normal cost compensation for 2013 and 8.0% of normal cost compensation for 2014.

# **Actuarial Gain/(Loss)**

The actuarial gain/(loss) is comprised of both the liability gain/(loss) and the actuarial asset gain/(loss). Each of these represents the difference between the expected and actual values as of January 1, 2014.

5. <b>6.</b>	Actuarial Value of Assets as of January 1, 2014  Actuarial Asset Gain/(Loss) (5 4.g.)	\$ <b>\$</b>	301,765,407 <b>6,517,863</b>
5.	Actuarial Value of Assets as of January 1, 2014	\$	301,765,407
	g. Expected Actuarial Value of Assets at January 1, 2014 (a. + b. + c. + d. – e. – f.)	\$	295,247,544
	f. Change in Actuarial Value of Assets at January 1, 2014 due to supplemental pension payment		0
	e. Benefit Payments and Administrative Expenses for Plan Year Ending December 31, 2013, with Interest to End of Year Excluding Supplemental Payment		24,457,598
	d. Interest on c. to End of Year		722,440
	c. Contributions Made for Plan Year Ending December 31, 2013		18,060,998
	b. Interest on a. to End of Year		22,290,497
	a. Actuarial Value of Assets at January 1, 2013	\$	278,631,207
4.	Expected Actuarial Value of Assets		
3.	Liability Gain/(Loss) (1.h 2.)	\$	2,057,299
2.	( )		434,464,401
	h. Expected Actuarial Accrued Liability at January 1, 2014 (e. + f. + g.)	\$	436,521,700
	g. Change in Actuarial Accrued Liability at January 1, 2014, Due to Change in Plan Provisions		184,737
	f. Change in Actuarial Accrued Liability at January 1, 2014, Due to Change in Actuarial Assumptions		(1,600,626)
	e. Expected Actuarial Accrued Liability Before Changes (a. + b. + c d.)		437,937,589
	d. Benefit Payments and Administrative Expenses for Plan Year Ending December 31, 2013, with Interest to End of Year Excluding Supplemental Payment		24,457,598
	c. Interest on a. + b. to End of Year		34,251,495
	b. Normal Cost and expected Administrative Expenses at January 1, 2013		13,612,778
	a. Actuarial Accrued Liability at January 1, 2013	\$	414,530,914

### **Normal Cost and Unfunded Actuarial Accrued Liability**

### A. Normal Cost

The components of normal cost under the Plan's funding method are:

Component	January 1, 2013		January 1, 2013 January 1	
Retirement Benefits	\$	8,091,944	\$	8,274,016
Withdrawal Benefits		4,268,841		3,248,629
Disability Benefits		406,714		263,538
Death Benefits		240,873		214,540
Total Normal Cost	\$	13,008,372	\$	12,000,723

### **B.** Unfunded Actuarial Accrued Liability

The actuarial accrued liability is the present value of projected plan benefits allocated to past service by the actuarial funding method being used. The unfunded actuarial accrued liability is the excess of the actuarial accrued liability over the Actuarial Value of Assets.

Development of Actuarial Accrued Liability	January 1, 2013	Já	anuary 1, 2014
Actuarial Accrued Liability			
a. Active Participants			
Retirement Benefits	\$ 184,868,089	\$	191,013,281
Withdrawal Benefits	7,840,523		2,865,361
Disability Benefits	3,495,411		2,688,172
Death Benefits	2,680,020		3,181,490
Total	\$ 198,884,043	\$	199,748,304
b. Participants with Deferred Benefits	16,487,565		19,045,253
c. Participants Receiving Benefits	199,159,306		215,670,844
d. Actuarial Accrued Liability (a. + b. + c.)	\$ 414,530,914	\$	434,464,401
2. Actuarial Value of Assets	\$ 278,631,207	\$	301,765,407
3. Unfunded Actuarial Accrued Liability (1.d 2., not less than \$0)	\$ 135,899,707	\$	132,698,994

# **Present Value of Projected Plan Benefits**

The present value of projected benefits is the value of plan benefits using future earnings and service.

Present Value of Projected Benefits	January 1, 2013	January 1, 2014
Active Participants		
Retirement Benefits	\$ 237,847,359	\$ 246,866,265
Withdrawal Benefits	34,793,387	26,206,838
Disability Benefits	6,173,637	4,419,098
Death Benefits	4,273,048	4,553,123
Total	\$ 283,087,431	\$ 282,045,324
2. Participants with Deferred Benefits	16,487,565	19,045,253
3. Participants Receiving Benefits	199,159,306	215,670,844
4. Present Value of Projected Plan Benefits (1. + 2. + 3.)	\$ 498,734,302	\$ 516,761,421

# Ten-Year Projected Cash Flow (Retirement Benefit Payments)

	January 1, 2014							
Plan Year Ending	Actives	Actives Retirees <sup>(1)</sup>						
12/31/2014	\$ 2,713,038	\$ 22,220,043	\$ 24,933,081					
12/31/2015	4,848,989	22,092,253	26,941,242					
12/31/2016	6,884,302	21,923,332	28,807,634					
12/31/2017	8,925,939	21,798,116	30,724,055					
12/31/2018	11,071,473	21,690,921	32,762,394					
12/31/2019	\$ 13,208,669	\$ 21,496,205	\$ 34,704,874					
12/31/2020	15,233,732	21,289,078	36,522,810					
12/31/2021	17,094,306	21,047,301	38,141,607					
12/31/2022	19,308,012	20,859,960	40,167,972					
12/31/2023	21,547,561	20,564,735	42,112,296					

<sup>(1)</sup> Includes Disabled Members, Beneficiaries, and Deferred Vested Members.

History of Refunds						
Year	Refund Amount					
1993	\$ 633,773					
1994	544,504					
1995	976,233					
1996	1,003,922					
1997	1,037,519					
1998	1,132,847					
1999	1,292,444					
2000	1,407,960					
2001	1,597,686					
2002	998,709					
2003	1,414,807					
2004	1,634,848					
2005	1,755,564					
2006	1,545,738					
2007	1,841,048					
2008	1,997,056					
2009	1,912,000					
2010	1,775,640					
2011	2,222,415					
2012	1,548,635					
2013	2,152,586					

# **SECTION 2: ACCOUNTING RESULTS**

**Section 2.1** Information pertaining to the actuarial present value of accumulated plan benefits as required under FAS No. 35.

**Section 2.2** Items required under GASB No. 25.

### **FAS No. 35 Information**

#### A. Actuarial Present Value of Accumulated Plan Benefits

The actuarial present value of vested and nonvested accumulated plan benefits was computed on an ongoing plan basis in order to provide required information under Financial Accounting Standards Board Statement No. 35. In this calculation, a determination is made of all benefits earned by current participants as of the valuation date; the actuarial present value is then computed using demographic assumptions and an assumed interest rate. Assumptions regarding future salary and Social Security increases and accrual of future benefit service are not necessary for this purpose.

Accumulated Plan Benefits	January 1, 2013	January 1, 2014
Vested Benefits	·	
Active Participants	\$ 140,028,148	\$ 130,080,201
Participants with Deferred Benefits	16,487,565	19,045,253
Participants Receiving Benefits	199,159,306	215,670,844
Total Vested Benefits	\$ 355,675,019	\$ 364,796,298
Nonvested Benefits	12,178,569	16,032,042
Total Accumulated Plan Benefits	\$ 367,853,588	\$ 380,828,340
Assumed Rate of Interest	8.00%	8.00%
Market Value of Assets Available for Benefits	\$ 280,092,571	\$ 314,683,101
Funded Ratio	76.1%	82.6%
Change in Accumulated Plan Benefits Due to:		
Assumption Changes	\$ 3,875,345	\$ (7,007,984)
Plan Provision Changes	\$ 0	\$ 0
Number of Members		
Vested Members		
Active Participants	1,379	1,399
Participants with Deferred Benefits	375 <sup>(1)</sup>	375 <sup>(2)</sup>
Participants Receiving Benefits	1,234 <sup>(3)</sup>	1,306 <sup>(4)</sup>
Total Vested Members	2,988	3,080
Nonvested Members	975	1,081
Total Members	3,963	4,161

<sup>(1)</sup> Includes 84 former members due a refund of contributions.

<sup>(2)</sup> Includes 75 former members due a refund of contributions.

<sup>(3)</sup> Includes five QDRO recipients.

<sup>(4)</sup> Includes six QDRO recipients.

### B. Statement of Changes in Accumulated Plan Benefits

A statement of changes in the actuarial present value of accumulated plan benefits (FAS No. 35 basis) follows. This statement shows the effect of certain events on the actuarial present value shown on the previous page.

Actuarial Present Value of Accumulated Plan Benefits as of January 1, 2013	\$ 367,853,588
Increase/(Decrease) During Year Attributable to:	
Increase for interest due to decrease in discount period	\$ 29,594,592
Benefits Paid	(22,969,806)
Plan Provision and FAS No. 35 Application Changes	0
Assumption Changes	(7,007,984)
Benefits Accumulated and (Gains)/Loss	13,357,950 <sup>(1)</sup>
Net Increase/(Decrease)	\$ 12,974,752
Actuarial Present Value of Accumulated Plan Benefits as of January 1, 2014	\$ 380,828,340

<sup>(1)</sup> Includes approximately \$230,742 increase in liability due to purchases of service.

The benefits valued include all benefits -- retirement, preretirement death and vested termination -- payable from the Plan for employee service prior to the valuation date. Benefits are assumed to accrue/accumulate in accordance with the plan provisions.

### **GASB No. 25 Information**

#### **Supplementary Schedules**

The GASB has issued a statement; Financial Reporting for Defined Benefit and Note Disclosures for Defined Contribution Plans (GASB Statement No. 25). This standard became effective for periods beginning after June 15, 1996, and requires funding status to be measured based upon the actuarial funding method adopted by the EI Paso County Board of Retirement. The method adopted is the Entry Age Normal Cost Method. The target value of assets is equal to the Actuarial Accrued Liability (AAL). The Actuarial Value of Assets was determined using techniques that smooth the effects of short-term volatility in the Market Value of investments over a five-year period. The actual value of assets is the Market Value.

### A. Schedule of Funding Progress

The GASB Statement No. 25 liabilities and assets resulting from the last ten actuarial valuations are as follows:

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll [(b-a)/c]
01/01/2005	\$ 219,697,172	\$ 249,693,945	\$ 29,996,773	88.0%	\$ 92,757,865	32.3%
01/01/2006	\$ 234,660,873	\$ 270,180,072	\$ 35,519,199	86.9%	\$ 98,915,975	35.9%
01/01/2007	\$ 257,214,257	\$ 293,358,174	\$ 36,143,917	87.7%	\$ 103,402,651	35.0%
01/01/2008	\$ 285,740,434	\$ 312,549,096	\$ 26,808,662	91.4%	\$ 105,140,088	25.5%
01/01/2009	\$ 249,776,755	\$ 331,357,842	\$ 81,581,037	75.4%	\$ 102,703,108	79.4%
01/01/2010	\$ 282,841,807	\$ 354,376,983	\$ 71,535,176	79.8%	\$ 106,956,655	66.9%
01/01/2011	\$ 285,036,737	\$ 375,801,894	\$ 90,765,157	75.8%	\$ 112,232,244	80.9%
01/01/2012	\$ 280,213,871	\$ 393,086,243	\$ 112,872,372	71.3%	\$ 116,611,366	96.8%
01/01/2013	\$ 278,031,207	\$ 414,530,914	\$ 135,899,707	67.2%	\$ 115,762,200	117.4%
01/01/2014	\$ 301,765,407	\$ 434,464,401	\$ 132,698,994	69.5%	\$ 124,039,614	107.0%

### B. Schedule of Employer Contributions

The GASB Statement No. 25 required contributions and actual percentages contributed over the last ten years are as follows:

#### **Schedule of Employer Contributions**

Year Ended December 31	Annual Required Contribution <sup>(1)</sup>	Percentage Contributed
2004	\$ 5,951,443	92%
2005	\$ 6,551,304	87%
2006	\$ 7,387,051	83%
2007	\$ 8,158,839	77%
2008	\$ 7,724,074	82%
2009	\$ 10,945,353	56%
2010	\$ 9,603,845	75%
2011	\$ 10,733,979	74%
2012	\$ 11,299,311	77%
2013	\$ 13,574,900	66%

<sup>(1)</sup> Beginning of year.

### C. Actuarial Assumptions, Method and Additional Information

Valuation Date January 1, 2014

Actuarial Cost Method Entry Age

Amortization Method Level Percent Open

Remaining amortization period 30 years

Asset valuation method Five-year smoothed market

Actuarial assumptions:

Investment rate of return\* 8.0%

Projected salary increases\* 3.8% - 7.8%

\*Includes inflation at 3.5%
Cost-of-living adjustments None

# **SECTION 3: PLAN ASSETS**

This section presents information regarding plan assets as reported by the plan administrator or the auditor. The plan assets represent the portion of total plan liabilities which has been funded as of the valuation date.

- **Section 3.1** A summary of the Market Value of Assets.
- **Section 3.2** A reconciliation of the Market Value of Assets.
- **Section 3.3** The Actuarial Value of Plan Assets as of January 1, 2014.
- **Section 3.4** A history of the average annual rates of investment return.

# **Summary of Assets**

	Market Value as of December 31, 2012			Market Value as of December 31, 2013		
Asset Category		Amount	%		Amount	%
1. Cash and Short-Term Investments	\$	5,036,524	1.8	\$	3,914,695	1.2
2. Receivables						
a. Investment Distributions	\$	0	0.0	\$	3,478,616	1.1
b. Interest and Dividends		406,261	0.1		174,835	0.1
c. Investments Sold		140,702	0.1		36,577	0.0
d. Other Receivables		39,591	0.0		78,264	0.0
e. Total	\$	586,554	0.2	\$	3,768,292	1.2
3. Investments at Fair Value						
a. U.S. Treasury Notes	\$	5,252,882	1.9	\$	0	0.0
b. Fixed Income		52,075,902	18.6		72,274,762	23.0
c. Domestic Stocks and Equity		108,759,524	38.8		139,253,082	44.3
d. International Equity		56,091,363	20.0		58,312,568	18.5
e. Real Estate		25,089,308	9.0		24,499,907	7.8
f. Fund of Hedge Funds		27,144,734	9.7		12,378,010	3.9
g. Total	\$	274,413,713	98.0	\$	306,718,329	97.5
4. Fixed Assets	\$	504,133	0.2	\$	652,886	0.2
5. Total Assets	\$	280,540,924	100.2	\$	315,054,202	100.1
6. Liabilities						
a. Payable for Investments Purchased	\$	217,573	0.1	\$	10,781	0.0
b. Securities Lending Obligation in Excess of Collateral		0	0.0		0	0.0
c. Accounts Payable and Accrued Liabilities		230,780	0.1		360,320	0.1
d. Total	\$	448,353	0.2	\$	371,101	0.1
7. Net Assets for Pension Benefits [5. – 6.d.]	\$	280,092,571	100.0	\$	314,683,101	100.0

### **Reconciliation of Assets**

Tra	nnsactions	20	012 Plan Year	2013 Plan Year		
Ad	ditions					
1.	Contributions					
	a. Contributions from Employers	\$	8,736,581	\$	8,930,855	
	b. Contributions from Plan Members		9,178,238		9,130,143	
	c. Total	\$	17,914,819	\$	18,060,998	
2.	Net Investment Income					
	a. Interest and Dividends	\$	5,149,619	\$	3,276,611	
	b. Net Appreciation (Depreciation)		26,670,872		37,730,726	
	c. Miscellaneous		0		2,479	
	d. Total	\$	31,820,491	\$	41,009,816	
	e. Investment Expense	\$	(911,566)	\$	(963,363)	
	f. Net Investment Income	\$	30,908,925	\$	40,046,453	
3.	Total Additions	\$	48,823,744	\$	58,107,451	
De	ductions					
4.	Benefits and Expenses					
	a. Retirement Benefits	\$	18,381,130	\$	19,821,448	
	b. Refund of Contributions		1,548,635		2,152,586	
	c. Death		918,202		995,772	
	d. Supplemental Payment		N/A		N/A	
	e. Administrative Expenses		518,086		547,115	
5.	Total Deductions	\$	21,366,053	\$	23,516,921	
6.	Net Increase	\$	27,457,691	\$	34,590,530	
7.	Net Assets Held in Trust for Pension Benefits					
	a. Beginning of Year	\$	252,634,880	\$	280,092,571	
	b. End of Year	\$	280,092,571	\$	314,683,101	

### **Actuarial Value of Assets**

	Schedule of Asset Gains/(Losses)								
Year Ending December 31	Original Amount	Recognized in Prior Years	Recognized This Year	Recognized in Future Years					
2009	\$ 16,706,744	\$ 13,365,396	\$ 3,341,348	\$ 0					
2010	12,558,319	7,534,992	2,511,664	2,511,663					
2011	(25,953,761)	(10,381,504)	(5,190,752)	(10,381,505)					
2012	10,836,183	2,167,237	2,167,237	6,501,709					
2013	17,857,284	0	3,571,457	14,285,827					
Total	\$ 32,004,769	\$ 12,686,121	\$ 6,400,954	\$ 12,917,694					

Development of Actuarial Value of Assets					
Initial Actuarial Value of Assets as of January 1, 2013 (before corridor)	\$	278,631,207			
2. Contributions					
a. Employers	\$	8,930,855			
b. Members		9,130,143			
c. Total (a. + b.)	\$	18,060,998			
3. Decreases during Year					
a. Benefit Payments	\$	20,817,220			
b. Return of Member Contributions		2,152,586			
c. Supplemental Payment		0			
d. Non-investment Expenses		547,115			
e. Total (a. + b. + c. + d.)	\$	23,516,921			
4. Expected Return at 8.0% on:					
a. Actuarial Value of Assets as of January 1, 2013	\$	22,290,497			
b. Item 2 (one-half year)		722,440			
c. Item 3 (one-half year)		940,677			
d. Item 6		116,909			
e. Total (a. + b. – c. + d.)	\$	22,189,169			
5. Expected Actuarial Value of Assets as of December 31, 2013 (1. + 2.c 3.e. + 4.e.)	\$	295,364,453			
6. Unrecognized Asset Gain as of December 31, 2012	\$	1,461,364			
7. Expected Actuarial Value of Assets as of December 31, 2013, plus Previous Year's Unrecognized Asset Gain (5. + 6.)	\$	296,825,817			
8. Market Value of Assets as of December 31, 2013	\$	314,683,101			
9. 2013 Asset Gain/(Loss) (8 7.)	\$	17,857,284			
10. Asset Gain/(Loss) to be Recognized as of December 31, 2013	\$	6,400,954			
11. Initial Actuarial Value of Assets as of January 1, 2014 (5. + 10.)	\$	301,765,407			
12. Constraining Values:	•				
a. 80% of Market Value (8. x .8)	\$	251,746,481			
b. 120% of Market Value (8. x 1.2)	\$	377,619,721			
13. Actuarial Value of Assets as of January 1, 2014 (11.), but not less than (12.a.), nor greater than (12.b.)	\$	301,765,407			

# **Average Annual Rates of Investment Return**

Year Ending	Actuaria	al Value	Marke	t Value
December 31	Annual	Cumulative	Annual	Cumulative
1995	11.2%	11.2%	21.4%	21.4%
1996	12.0%	11.6%	16.4%	18.9%
1997	12.4%	11.9%	16.5%	18.1%
1998	14.0%	12.4%	11.4%	16.4%
1999	13.7%*	12.7%	4.8%	14.0%
2000	9.5%	12.1%	0.8%	11.7%
2001	5.7%	11.2%	(2.5%)	9.5%
2002	(2.4%)	9.4%	(8.0%)	7.2%
2003	3.0%	8.7%	26.3%	9.1%
2004	5.7%	8.4%	10.9%	9.3%
2005	6.9%	8.2%	5.9%	9.0%
2006	9.9%	8.4%	14.8%	9.5%
2007	12.1%	8.6%	7.3%	9.3%
2008	(11.5%)	7.1%	(28.1%)	6.1%
2009	15.6%	7.6%	16.1%	6.7%
2010	2.3%	7.3%	13.4%	7.1%
2011	0.0%	6.8%	(2.0%)	6.6%
2012	0.7%	6.5%	12.3%	6.9%
2013	10.4%	6.7%	14.4%	7.3%

<sup>\*</sup> Includes change in Asset valuation method.

# **SECTION 4: BASIS OF VALUATION**

This section presents and describes the basis of the valuation. The census of participants, actuarial basis and provisions of the Plan are the foundation of the valuation, since these are the present facts on which the projection of benefit payments will depend. The valuation is based on the premise that the Plan will continue in existence.

- **Section 4.1** The participant data used for the actuarial valuation.
- **Section 4.2** The plan provisions valued in the actuarial valuation.
- **Section 4.3** The actuarial funding method, procedures and actuarial assumptions.

# **Plan Participants**

# A. Participant Data Reconciliation

			Inactive Me	Inactive Members <sup>(1)</sup>					
	Active Members	With Deferred Benefits	Retired Members	Disabled Members	Bene- ficiaries	Total			
As of January 1, 2013	2,354	291	1,132	10	92	3,879			
Age Retirements	(75)	(6)	81	-	-	-			
Disability Retirements	-	(2)	-	2	-	-			
Deaths Without Beneficiary	(1)	(1)	(12)	-	(3)	(17)			
Deaths With Beneficiary	(2)	2	(7)	-	10	3 <sup>(2)</sup>			
Nonvested Terminations	(33)	-	-	-	-	(33)			
Vested Terminations	(33)	33	-	-	-	-			
Rehires	3	(3)	-	-	-	-			
Cashouts	(138)	(14)	-	-	-	(152)			
Expiration of Benefits	-	-	-	-	-	-			
Data Corrections	-	-	-	1	-	1			
Transfers Out	-	-	-	-	-	-			
Pick Ups	-	-	-	-	-	-			
Net Change	(279)	9	62	3	7	(198)			
New Entrants During the Year	405	-	-	-	-	405			
As of January 1, 2014	2,480	300	1,194	13	99	4,086			

<sup>(1)</sup> Excludes nonvested terminated members who are due a refund of member contributions as of the valuation date.

<sup>(2)</sup> Includes one new QDRO and three new beneficiaries of one member.

### **B.** Count of Active Members

	Years of Service <sup>(2)</sup>								
Age <sup>(1)</sup>	0-4	5-9	10-14	15-19	20-24	25-29	Over 30	Total	
Under 20	1	-	-	-	-	-	-	1	
20-24	76	-	-	-	-	-	-	76	
25-29	228	35	-	-	-	-	-	263	
30-34	192	91	6	•	•	-	-	289	
35-39	114	80	40	7	-	-	-	241	
40-44	118	104	46	37	5	-	-	310	
45-49	123	90	42	41	20	20	1	337	
50-54	90	84	76	55	46	26	4	381	
55-59	76	55	54	56	26	20	11	298	
60-64	44	48	35	33	18	11	12	201	
Over 65	9	19	10	9	12	4	4	67	
Total	1,071	606	309	238	127	81	32	2,464	

# C. Average Compensation

	Years of Service <sup>(3)</sup>							
Age <sup>(1)</sup>	0-4	5-9	10-14	15-19	20-24	25-29	Over 30	Total
Under 20	-	-	-	-	-	-	-	-
20-24	\$39,647	-	-	-	-	-	-	\$39,647
25-29	\$41,443	\$50,225	-	-		-	-	\$42,611
30-34	\$41,996	\$52,884	\$62,340	-		-	-	\$45,772
35-39	\$41,884	\$54,969	\$61,811	\$58,765		-	-	\$52,611
40-44	\$45,406	\$51,499	\$59,492	\$67,649	\$59,877	-	-	\$52,428
45-49	\$43,372	\$51,507	\$56,860	\$63,505	\$59,243	\$67,987	-	\$52,268
50-54	\$45,318	\$48,592	\$57,784	\$53,829	\$59,782	\$63,835	\$52,305	\$52,838
55-59	\$42,773	\$46,707	\$54,221	\$56,082	\$57,394	\$65,772	\$73,149	\$52,015
60-64	\$45,579	\$49,919	\$55,157	\$47,751	\$57,675	\$59,619	\$72,260	\$52,084
Over 65	\$39,619	\$61,435	\$64,905	\$57,814	\$60,833	\$50,064	\$69,604	\$58,237
Total	\$43,257	\$51,441	\$57,833	\$57,627	\$59,013	\$64,086	\$70,842	\$50,341

<sup>(1)</sup> Attained age last birthday.
(2) Attained service at valuation date. Excludes 16 members on leave of absence.
(3) Averages not shown for groupings of less than 3 members.

### D. Inactive Members - Annual Benefits

Attained Age	Members With Deferred Benefits <sup>(1)</sup>		Retired Members <sup>(2)</sup>		Beneficiaries		
	No.	Benefit	No.	Benefit	No.	Benefit	
Under 50	137	\$ 1,113,700	7	\$ 236,404	9	\$ 98,330	
50 - 54	87	890,432	41	1,324,084	1	35,510	
55 - 59	56	469,563	160	3,775,828	4	25,379	
60 – 64	15	139,269	250	5,102,357	13	116,769	
65 - 69	5	61,593	296	4,506,971	20	226,804	
70 - 74	-	-	192	2,792,610	19	235,100	
75 - 79	-	-	127	1,591,855	10	106,497	
80 - 84	-	-	69	721,671	16	181,394	
Over 84	-	-	65	661,229	7	43,830	
Total	300	\$ 2,674,557	1,207	\$ 20,713,009	99	\$ 1,069,613	

<sup>(1)</sup> Includes 13 deferred disabled participants and 3 deferred beneficiaries.
(2) Includes 13 disabled participants.

# E. Participant Statistics

Inactive Participants as of January 1, 2014	No.	Am	ount of Annual Benefit
Participants Receiving Benefits			
Retired	1,207	\$	20,713,009
Beneficiaries	99		1,069,613
Total	1,306	\$	21,782,622
Participants with Deferred Benefits			
Vested Terminated	284	\$	2,381,297
Beneficiaries	3		51,232
Disabled	13		242,028
Total	300	\$	2,674,557

Statistics for Active			Average		
Participants	No.	Age	Service <sup>(1)</sup>	E	Earnings
As of January 1, 2013					
Continuing	2,070	46.8	9.7	\$	50,827
• New <sup>(2)</sup>	262	35.6	0.8		40,272
Total	2,332	45.5	8.7	\$	49,641
As of January 1, 2014	•				
• Continuing	2,050	46.7	9.8	\$	52,187
• New <sup>(2)</sup>	414	36.3	0.8		41,197
Total	2,464	44.9	8.3	\$	50,341

<sup>(1)</sup> Service since date of hire. (2) Includes rehires.

# Summary of Plan Provisions El Paso County Retirement Plan

#### **Effective Date and Plan Year**

Originally effective September 1, 1967; the plan was last amended and restated effective January 1, 2013. The plan year is January 1, through December 31.

#### Administration

The plan is administered by the El Paso County Board of Retirement which consists of five voting members and two Associate members. The five voting members include the Treasurer of El Paso County, two non-elected employees of participating employers, and two registered electors of El Paso County appointed by the Board of County Commissioners.

#### Type of Plan

A self-administered defined benefit pension plan.

### Employers Included

El Paso County, Colorado, El Paso County Health Department, Pikes Peak Library District, Office of the 4<sup>th</sup> Judicial District, El Paso County Board of Retirement.

### Employees Included

A Covered Employee is any elected or appointed officer or any person employed by the employer who is defined as a full-time employee or a job-share employee by the employer. A Covered Employee participates in the plan on the first date of employment.

#### Service

Credited Service is the sum of Past Service, Membership Service and Purchased Service and is used in determining the amount of pension benefits and benefit eligibility. Past Service and Membership Service are periods of employment before and after September 1, 1967, respectively, and are measured in years and months. Past Service is limited to five years, and Purchased Service is also limited to 5 years and is subject to additional conditions.

### Compensation

Total regular compensation excluding bonuses, extra pay, overtime, etc., but including any deferred compensation. The amount of compensation for plan purposes for any participant, who first became a participant on or after January 1, 1996, is limited in any year to a maximum of \$260,000 (as indexed).

#### Final Average Monthly Compensation

The average compensation of the highest paid 36 consecutive calendar months within the last 120 calendar months of Credited Service.

### **County Contributions**

The County will contribute an amount that along with participant contributions will be sufficient to provide benefits provided by the plan and pay all administrative expenses of the plan. Such County contributions must at least match participant contributions.

#### **Member Contributions**

Effective January 1, 1986, members are required to make monthly contributions equal to 6% of earnings. This was increased to 6.5% effective January 1, 2010, 7.0% effective January 1, 2011, 7.5% effective January 1, 2012, and 8.0% effective January 1, 2014. The rate of interest credited on member contributions after July 1, 2005 is 3% per year monthly compounded annually, or such other rate as established by the Retirement Board.

#### Normal Form of Benefit

The Normal Form of Benefit provided by the plan is a 10-year certain and life annuity payable monthly.

#### **Accrued Benefit**

The benefit determined as for normal retirement payable at the member's normal retirement date considering current earnings and service.

#### Normal Retirement Benefit

Normal retirement date for a member hired before January 1, 2010 is the first of the month on or after attainment of age 62. Normal retirement date for a member hired between January 1, 2010 and December 31, 2012 is the first of the month on or after attainment of age 62, but not before the completion of 60 months of continuous service. Normal retirement date for a member hired after December 31, 2012 is the first of the month on or after attainment of age 62, but not before the completion of 96 months of continuous service.

If hired before January 1, 2010, the monthly benefit payable at normal retirement is equal to 2.22% times final average monthly compensation, times years of Credited Service earned through December 31, 2012 plus 2.00% times final average monthly compensation, times years of Credited Service earned on or after January 1, 2013.

If hired after December 31, 2009, the monthly benefit payable at normal retirement is equal to 2.00% times final average monthly compensation, times years of Credited Service.

If hired before January 1, 2013, such benefit will not be greater than 75% of the member's final average monthly compensation. If hired after December 31, 2012, such benefit will not be greater than 60% of the member's final average monthly compensation.

#### Late Retirement Benefit

The benefit is equal to the Normal Retirement Benefit, recognizing Credited Service and increased compensation to postponed retirement date.

#### Special Early Retirement Benefit

An active member may elect to retire with a special early benefit if the sum of his age and years of employment equals at least 75 upon termination of employment. If hired between January 31, 2010 and December 31, 2012, the member must have five or more years of Credited Service. If hired after December 31, 2012, the member must have eight or more years of Credited Service. The benefit will be equal to his accrued benefit unreduced for early payment.

#### Regular Early Retirement Benefit

An active or vested terminated member may elect to retire on the first of any month after the attainment of age 55. If hired before January 1, 2013, the member must have five or more years of Credited Service. If hired after December 31, 2012, the member must have eight or more years of Credited Service. The benefit will be equal to his accrued benefit reduced by .25% per month for each month by which his early retirement date precedes age 62.

#### Terminated Vested Benefit

A member who terminates employment with five or more years of Credited Service if hired before January 1, 2013, or 8 years if hired after December 31, 2012, before he is eligible to receive immediate retirement benefits may elect to receive either his accumulated contributions, in lieu of all other benefits, or his vested accrued benefit payable at his normal retirement date. The member may also elect to receive a reduced benefit at an earlier commencement date.

A member who terminates employment before becoming vested is entitled to a refund of his accumulated contributions with interest.

### Disability Benefit

An active member who becomes permanently and totally disabled under their employer's long-term disability insurance program, or Social Security disability, is entitled to receive a benefit payable at his normal retirement date. This benefit is based on his average monthly compensation for the calendar year prior to the calendar year in which disablement occurred and the Credited Service he would have accumulated to such retirement date. Payments will be made for ten years certain and life thereafter.

#### Death Benefit

#### Death of a Member Prior to Benefit Commencement

In the event a member, either actively accruing service, disabled or terminated vested, dies before payments commence, the following benefits shall be paid:

If such member is not vested at his death, there shall be paid the Beneficiary the member's accumulated contributions at the date of death.

If such member is vested at his death, one of the following death benefits shall be payable to his spouse, at her sole option:

Two times the member's accumulated contributions at the date of death; or

A monthly benefit, payable for life, in an amount equal to 60% of the member's Accrued Benefit on his date of death, reduced if the spouse is more than five years younger than the member. Such death benefit shall commence on the first day of the month coincident with or following the later of the date the member would have attained age 55 or date of death. If the member dies while in active service, on or after attainment of age 62, the surviving spouse is eligible to receive a monthly benefit payable for life as if the member retired the day before death and elected the 100% joint and survivor annuity.

#### Death After Retirement

A lump sum death benefit of \$3,000 is payable to the member's designated beneficiary. In addition, applicable benefits will be paid if the member has elected an option providing for payments to a beneficiary, or has elected the normal form of benefit and dies prior to having received benefits for 120 months, or prior to having received benefits equal to his total accumulated contributions as of the date of his retirement.

#### **Optional Retirement Benefits**

In lieu of the Normal Form of Benefit (10-year certain and life), a member may elect to receive an adjusted amount, payable for life only, or an amount payable as a 100% or 50% joint and survivor benefit. 100% and 50% joint and survivor benefits with benefits increases if beneficiary dies first are also available options.

### **Summary of Actuarial Methods, Procedures and Assumptions**

### A. Entry Age Actuarial Cost Method

Liabilities and contributions shown in this report are computed using the **Entry Age** actuarial method of funding.

Sometimes called a "funding method," this is a particular technique used by actuaries for establishing the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily the annual contribution to the plan is comprised of (1) the normal cost and (2) an amortization payment on the unfunded actuarial accrued liability.

Under the Entry Age Actuarial Cost Method, the **Normal Cost** is computed as the level percentage of pay which, if paid from the earliest time each Member would have been eligible to join the Plan if it then existed (thus, entry age) until his retirement or termination, would accumulate with interest at the rate assumed in the valuation to a fund sufficient to pay all benefits under the Plan.

The Normal Cost for the Plan is determined by summing individual results for each active Member and determining an average normal cost rate by dividing the summed individual normal costs by the total payroll of Members before assumed retirement age.

The **Actuarial Accrued Liability** under this method at any point in time is the theoretical amount of the fund that would have accumulated had annual contributions equal to the Normal Cost been made in prior years (it does not represent the liability for benefits accrued to the valuation date.) The **Unfunded Actuarial Accrued Liability** is the excess of the Actuarial Accrued Liability over the Actuarial Value of Plan Assets actually on hand on the valuation date.

Under this method experience gains or losses, i.e. decreases or increases in accrued liabilities attributable to deviations in experience from the actuarial assumptions, adjust the Unfunded Actuarial Accrued Liability.

#### B. Asset Valuation Method

The Actuarial Value of Assets is based on a five-year moving average of expected and market values determined as follows:

- at the beginning of each plan year, a preliminary expected actuarial asset value is calculated as
  the sum of the previous year's actuarial value increased with a year's interest at the Plan
  valuation rate, <u>plus</u> net cash flow (including investment expenses) adjusted for interest (at the
  same rate) to the end of the previous plan year, <u>plus</u> interest (at the same rate) on the prior
  year's unrecognized asset bases to the end of the previous plan year;
- the expected actuarial asset value is set equal to the preliminary expected actuarial value plus the unrecognized investment gains and losses as of the end of the previous plan year;
- the difference between the expected actuarial asset value and the market value is the investment gain or loss for the previous plan year;
- the final actuarial asset value is the preliminary value plus 20% of the investment gains and losses for each of the five previous plan years, but in no case more than 120% of the market value or less than 80% of the market value,

### C. Valuation Procedures

No actuarial liability is included for members who terminated nonvested prior to the valuation date, except those due a refund of contributions.

The compensation amounts used in the projection of benefits and liabilities were January 1, 2014, rates of pay.

In computing accrued benefits, average earnings were determined using actual earnings histories supplied by El Paso County.

No termination or retirement benefits were projected to be greater than the dollar limitation required by the Internal Revenue Code Section 415 for governmental plans.

### D. Actuarial Assumptions

**Interest:** 8.0% per annum, compounded annually, net of investment expenses.

**Mortality:** The mortality assumption includes an appropriate amount of conservatism that reflects expected future mortality improvement.

RP-2000 Mortality Table
Projected Generationally
with Scale AA
Setback 1 Year for Females
(Rates for 2014 only shown below)

Per 100 Members				
Age	Age Male Female			
20	0.03	0.02		
25	0.03	0.02		
30	0.04	0.02		
35	0.07	0.04		
40	0.10	0.05		
45	0.13	0.08		
50	0.17	0.12		
55	0.28	0.21		
60	0.54	0.41		
64	0.93	0.71		

### Withdrawal:

Pe	Per 100 Members			
Svc	Male	Female		
0	20.00	20.00		
1	17.50	17.50		
2	12.50	17.00		
3	12.50	13.00		
4	10.00	12.50		
5	9.00	11.00		
6	7.90	9.90		
7	6.80	8.80		
8	6.25	8.25		
9	5.40	7.40		
10	4.90	6.50		
11	4.50	5.50		
12	4.20	5.20		
13	3.85	4.85		
14	3.65	4.55		
15	3.15	4.15		
16+	3.00	4.00		

Withdrawal rates are not applied after a member becomes eligible for retirement benefits.

### **Disability:**

Disability rates are the rates at which active Plan members are expected to become disabled, and to be eligible for plan disability retirement. Sample rates are as follows:

Per 100 Members			
Age	Disablement		
20	0.02		
25	0.03		
30	0.04		
35	0.06		
40	0.09		
45	0.13		
50	0.20		
55+	0.35		

### **Post-Disability Mortality:**

Members who are receiving disability retirement benefits are expected to have a higher mortality risk than other retirees or active plan members. The disability mortality is based on the RP-2000 Disabled Mortality Table. Sample rates are as follows:

Per 100 Members				
Age	Male	Female		
20	2.26	0.75		
25	2.26	0.75		
30	2.26	0.75		
35	2.26	0.75		
40	2.26	0.75		
45	2.26	0.75		
50	2.90	1.15		
55	3.54	1.65		
60	4.20	2.18		
64	4.83	2.66		

### Salary Increase:

Anticipated salary increases include both inflationary and merit increases. Merit increases are anticipated to be greater earlier in a member's career. A composite salary increase assumption based on service is, therefore, applied. Sample rates are as follows:

	Percentage Increase at Attained Age			
Service	Merit Inflation Total			
0	4.12%	3.50%	7.76%	
5	1.99	3.50	5.55	
10	1.21	3.50	4.75	
15	0.89	3.50	4.42	
20	0.56	3.50	4.08	
25+	0.24	3.50	3.75	

### Salary Limit Increase:

3.50% per year, rounded down to nearest \$10,000.

Refund Assumption For Active Members Who Withdrawl

Service	Percent Electing Refund
0-4	100%
5	40%
6	35%
7	30%
8	25%
9	25%
10+	25%

### **Retirement Rates:**

According to the following table based on eligibility for reduced or unreduced retirement benefits.

Per 100 Members				
Attained Age	Unreduced	Reduced		
49 & Before	30	-		
50	35	-		
51	20	-		
52	20	-		
53	20	-		
54	20	-		
55	25	15		
56	15	5		
57	15	5		
58	15	10		
59	15	10		
60	20	10		
61	25	10		
62	30	-		
63	20	-		
64	20	-		
65	25	-		
66	25	-		
67-69	20	-		
70-74	40	-		
75+	100	-		

**Expense Loading:** Loading for administrative expenses is based on an estimate for the

year, provided by the Retirement Board. For 2014, the administrative

expense loading is \$530,846.

**Percent Married:** 85% of all members are assumed to have eligible spouses.

**Age Difference:** A husband is assumed to be three years older than his wife.

Age for

Commencement of

**<u>Deferred Vested Benefits:</u>** Active Members: 55

Terminated Members: 57, or earlier if eligible for Rule of 75 before

age 57

Amortization of the Unfunded Actuarial Accrued Liability:

The unfunded actuarial accrued liability is amortized as a level percent of payroll over an open amortization period of 30 years. Payroll is assumed to increase 3.5% per year for this purpose.